

## Message Text

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DRAFTED BY S/PRS:PPERENYI:SM

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FM SECSTATE WASHDC

TO USDEL SECRETARY PRIORITY

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E.O. 11652:N/A

TAGS: SOPN (KISSINGER, HENRY A.)

SUBJECT- TRAVELING PRESS REPORTAGE: MORNING, AUGUST 30

FOR ANDERSON FROM S/PRS (FUNSETH)

NO. 40

NEWSPAPERS:

(A) NEW YORK TIMES (GWERTZMAN): BOTH FORMIN AND SECRETARY SAID THEY EXPECTED AGREEMENT TO BE INITIALED EARLY NEXT WEEK. ALLON SAYS PRESENCE OF AMERICAN TECHNICIANS IS "ONE OF THE CENTRAL CONDITIONS" OF ISRAEL'S WILLINGNESS TO AGREE TO A NEW DISENGAGEMENT ACCORD. FORMIN ALLON CALLED ON CONGRESS TO SUPPORT THIS OVERSEAS INVOLVEMENT AND PREDICTED CONGRESS WOULD APPROVE TECHNICIANS AS "PRESENCE OF PEACE." SECRETARY, ASKED IF HE THOUGHT CONGRESS WOULD APPROVE, SAID HE DID. (ALL OF ABOVE POINTS ALSO CARRIED BY BERGER IN POST) PRIVATELY SECRETARY AND AIDES ARE CONCERNED THAT MEMORY OF HOW U.S. INVOLVEMENT IN VIET-NAM BEGAN WITH SMALL COMMITMENT MIGHT LEAD TO TROUBLE ON CAPITAL HILL. THEREFORE SECRETARY PLANS TO BRIEF CONGRESS NEXT WEEK AND TESTIFY ON BEHALF OF BILL THAT WILL BE SUBMITTED TO CONGRESS FOR APPROVAL OF THE (U.S.) PRESENCE.

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(B) WASHPOST (BERGER): IN EFFORT TO ASSURE CONGRESSIONAL APPROVAL OF SENDING AMERICAN CIVILIAN TECHNICIANS, SECRETARY IS NEGOTIATING LANGUAGE THAT WOULD EXPLICITLY STATE

IN THE AGREEMENT THAT U.S. RESERVES THE RIGHT TO WITHDRAW THEM AT ANY TIME. SECRETARY OUTLINED PREVIOUSLY UNDISCLOSED SIGNING PROCEDURE. FIRST, INITIALING WHILE SECRETARY IS IN MIDDLE EAST, PROBABLY MONDAY. THEN SIGNING IN FORMAL CEREMONY "SHORTLY THEREAFTER." IT IS UNDERSTOOD THIS WILL TAKE PLACE IN GENEVA AND COULD SERVE TO TIE IN THE SOVIET UNION THROUGH ITS CO-CHAIRMANSHIP OF THE GENEVA CONFERENCE. IT COULD ALSO PIN DOWN THE AGREEMENT FURTHER BEFORE ANY CONGRESSIONAL VOTE ON TECHNICIANS. FINALLY, AFTER MILITARY PROTOCOLS ARE NEGOTIATED, ALSO IN GENEVA, THERE IS TO BE ANOTHER SIGNING.

WIRES:

(A) AP (BARRY SCHWEID) FROM ALEXANDRIA: "A SENIOR U.S. OFFICIAL SAID TODAY THAT THE IMPENDING SINAI PACT BETWEEN ISRAEL AND EGYPT WILL BE CONDITIONAL ON APPROVAL BY CONGRESS OF AMERICAN TECHNICIANS TO MAN SURVEILLANCE POSTS IN TERRITORY HANDED BACK BY ISRAEL.

"THE UNITED STATES WILL ALSO RESERVE THE RIGHT TO UNILATERALLY WITHDRAW THE APPROXIMATELY 200 TECHNICIANS AND SUPPORT PERSONNEL UNDER SPECIFIED CONDITIONS, THE OFFICIAL SAID. . .

"THESE ASSURANCES SEEMED DESIGNED TO HEAD OFF CONGRESSIONAL APPREHENSIONS THAT KISSINGER HAS OVERCOMMITTED THE UNITED STATES IN HIS TALKS WITH ISRAELI AND EGYPTIAN LEADERS.

"ISRAEL AND EGYPT ARE EXPECTED TO INITIAL THE DOCUMENT EARLY NEXT WEEK AND SIGN IT A FEW DAYS LATER. THIS MEANS THE PACT WILL HAVE TWO SIGNING CEREMONIES -- ONE BETWEEN EGYPT AND ISRAEL ALONE AND A SECOND INCLUDING THE UNITED STATES ONCE CONGRESS APPROVES THE STATIONING OF AMERICAN CIVILIANS IN THE AREA.

"SADAT'S SPOKESMAN, TAHSEEN BASHIR, SAID THAT THERE WAS  
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STILL A POSSIBILITY THE AGREEMENT COULD BE INITIALED SUNDAY OR MONDAY. HOWEVER, HE CAUTIONED AGAINST ASSUMING THAT THE ACCORD HAS BEEN WRAPPED UP.

"'PEOPLE ARE JUMPING THE GUN SAYING EVERYTHING IS SETTLED,' BASHIR SAID. 'THIS IS NOT TRUE. THERE ARE ISSUES STILL TO BE SETTLED AND WE HAVE TO BE PATIENT.'

"KISSINGER HAS SAID THAT THE OUTSTANDING PROBLEMS ARE JUST 'NUANCES'."

(B) REUTERS (LARS NELSON) FROM JERUSALEM: "ISRAELI FOREIGN MINISTER YIGAL ALLON HAS BEGUN AN EFFORT TO ALLAY FEARS IN THE U.S. CONGRESS THAT SENDING AMERICAN CIVILIANS TO SINAI COULD LEAD TO ANOTHER VIET-NAM SITUATION. . .

"RESPONDING TO CONGRESSIONAL FEARS THAT THEIR PRESENCE COULD INVOLVE THE U.S. IN A NEW MIDDLE EAST WAR, MR. ALLON SAID LAST NIGHT: 'WHEN CONGRESS FINDS OUT THE SUBSTANCE OF THE U.S. PRESENCE IN THE (GIDI AND MITLA) PASSES, BOTH HOUSES WILL HAVE NO DIFFICULTY IN SUPPORTING IT BECAUSE IT IS A PRESENCE OF PEACE.'

"IT IS NOT A PRESENCE OF WAR AND NOT A PRESENCE OF MILITARY PEOPLE. THIS IS A SMALL SYMBOLIC PRESENCE, WHICH WILL EQUALLY SERVE BOTH PARTIES -- ISRAEL AND EGYPT -- AS PART OF THE WARNING SYSTEM. AND NO DANGER CAN BEFALL THE U.S. PERSONNEL,' HE SAID IN A TELEVISION INTERVIEW.

"THE SECRETARY SAID LAST NIGHT THAT ISRAEL WOULD SIGN THE PROPOSED NEW ACCORD WITH EGYPT BEFORE CONGRESS VOTES ON THE CIVILIANS. BUT IF CONGRESS VETOES THE U.S. PRESENCE, ISRAEL WILL ALMOST CERTAINLY REFUSE TO SIGN PROTOCOLS PUTTING THE AGREEMENT INTO EFFECT.

"THE ACCORD -- WHICH CALLS FOR A RENUNCIATION OF FORCE AND ISRAELI TERRITORIAL WITHDRAWALS -- IS EXPECTED TO BE INITIALED ON MONDAY AND SIGNED IN GENEVA BEFORE THE END OF THE WEEK. THE TECHNICAL PROTOCOLS WOULD THEN BE NEGOTIATED AND SIGNED ONCE CONGRESS APPROVED OF THE CIVILIAN PRESENCE, U.S. OFFICIALS SAID. . ."

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REUTERS (LARS NELSON) FROM ALEXANDRIA: "EGYPT JOINED ISRAEL AND PRESIDENT FORD'S ADMINISTRATION TODAY IN URGING THE U.S. CONGRESS TO APPROVE THE DISPATCH OF AMERICAN CIVILIANS TO MONITOR AN EXTENDED CEASEFIRE IN THE SINAI DESERT. EGYPTIAN PRESIDENTIAL SPOKESMAN TAHSIN BASHIR ECHOED ISRAELI FOREIGN MINISTER YIGAL ALLON'S COMMENTS LAST NIGHT IN SAYING THAT U.S. TECHNICIANS WOULD HELP STABILIZE PEACE IN THE MIDDLE EAST.

A SENIOR U.S. OFFICIAL ABOARD THE PLANE THAT BROUGHT SECRETARY OF STATE HENRY KISSINGER HERE TODAY SAID HE WAS CONFIDENT CONGRESS WOULD APPROVE THE SENDING OF CIVILIANS, NUMBERING NOT MORE THAN 200, TO OBSERVE THE PROPOSED CONTINUATION OF THE CEASEFIRE. . .

MR. BASHIR ALSO JOINED MR. ALLON IN SAYING HE HOPED THE NEW ISRAELI-EGYPTIAN AGREEMENT COULD BE INITIALED ON MONDAY. . ."

(C) UPI (RICHARD GROWALD) FROM ALEXANDRIA: "CONGRESS WILL APPROVE AMERICAN VOLUNTEERS ACTING AS PEACE WATCHDOGS IN THE PROPOSED ISRAELI-EGYPTIAN INTERIM SETTLEMENT, A SENIOR OFFICIAL ABOARD SECRETARY'S PLANE TOLD REPORTERS TODAY.

"THE SETTLEMENT WOULD DIE AT BIRTH WITHOUT THE CONGRESSIONAL OKAY, HE SAID.

"THE SENIOR U.S. OFFICIAL SAID ISRAEL WOULD NOT IMPLEMENT THE PACT -- WHICH CALLS FOR HER CEDING SINAI DESERT TERRITORY TO EGYPT -- WITHOUT THE INSURANCE OF THE AMERICANS WATCHING FOR CEASE-FIRE VIOLATIONS IN THE BUFFER ZONE BETWEEN THE TWO ARMIES.

"THE OFFICIAL SPOKE AS SECRETARY FLEW FROM JERUSALEM TO ALEXANDRIA FOR WHAT COULD BE FINAL TALKS WITH EGYPTIAN PRESIDENT ANWAR SADAT BEFORE THE TWO SIDES INITIAL THE AGREEMENT. THE INITIALING COULD COME SUNDAY OR MONDAY, THE NEGOTIATORS SAID.

"THE OFFICIAL SAID THERE WILL BE OPPOSITION TO THE VOLUN-  
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TEER PLAN. . . SENATOR MANSFIELD ALREADY HAS SAID HE IS OPPOSED. BUT THE SENIOR OFFICIAL SAID THERE WILL BE MORE CONGRESSMEN TALKING AGAINST THE PLAN THAN VOTING AGAINST IT. ACCORDING TO THE OFFICIAL, NO MORE THAN 200 AMERICANS WOULD BE INVOLVED IN THE DESERT WORK. HE SAID NO MORE THAN 40 WOULD BE ON DUTY AT ANY ONE TIME. THE OFFICIAL SAID HE DID NOT BELIEVE KISSINGER PERSONALLY WOULD BE A REASON FOR ANY CONGRESSIONAL OPPOSITION (SIC). . ."

RADIO

(A) BERNARD KALB, "FIRST-LINE REPORT" MORNING, AUGUST 30 (FROM JERUSALEM): "SHUTTLE DIPLOMACY -- THE WHERE'S AND JOYS OF. FOR ABOUT A WEEK NOW HENRY KISSINGER HAS BEEN ENGAGED IN A DIPLOMATIC TECHNIQUE THAT IS UNIQUELY HIS -- SHUTTLE DIPLOMACY, WHICH IS A LOT LIKE OLD-FASHIONED DIPLOMACY: DIPLOMATS BARGAINING WITH EACH OTHER EXCEPT THAT IN SHUTTLE DIPLOMACY THEY BARGAIN THROUGH HIM. FOR EXAMPLE, SADAT IN ALEXANDRIA TELLS KISSINGER WHAT HE -- SADAT -- WOULD LIKE FROM THE ISRAELIS. KISSINGER LISTENS, MAYBE OFFERS A COMMENT OR TWO OF HIS OWN ON THE BASIS OF WHAT HE KNOWS OF THE ISRAELI BARGAINING POSITION, THEN KISSINGER CARRIES SADAT'S REQUEST TO JERUSALEM AND LAYS IT OUT BEFORE PM RABIN. RABIN NOW LISTENS AND TELLS KISSINGER WHAT HE -- RABIN -- WOULD LIKE FROM THE EGYPTIANS. KISSINGER MAY OFFER A COMMENT OR TWO, THEN IT IS BACK TO HIS TRUSTY 707 FOR A FLIGHT ACROSS THE SOUTHEAST CORNER OF THE MEDITERRANEAN, TO ALEXANDRIA. MORE SADAT, BACK TO

JERUSALEM; MORE RABIN, BACK TO ALEXANDRIA; MORE SADAT AND SO ON. BY ALL RIGHTS KISSINGER BY NOW SHOULD HAVE THE HARRIED LOOK OF AN INSOMANIAC, HIS PORTRAIT SHOULD BE ONE OF SHEER DISHEVELMENT -- IS THERE SUCH A WORD? KISSINGER, ALL IN ALL, SHOULD BE THE PERSONIFICATION OF MAGNIFICENT FATIGUE. NOT AT ALL. IN FACT, ISRAELI NEWSMEN SUGGEST THAT IT IS NOT KISSINGER WHO IS BECOMING EXHAUSTED BUT RATHER THE PEOPLE HE IS NEGOTIATING WITH IN BOTH JERUSALEM AND ALEXANDRIA. NOT SHUTTLE DIPLOMACY BUT RATHER DIPLOMACY BY EXHAUSTION, THEY CALL IT; WEAR OUT BOTH SIDES AND ULTIMATELY THEY WILL COLLAPSE INTO AN AGREEMENT. THE FACT IS THAT KISSINGER AT 52 LOOKS LIKE HE IS GOING ON 38 -- ALWAYS READY TO FLY, GETTING HIS UNCLASSIFIED UNCLASSIFIED

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CALESTHENICS IN ON THE COURT OF DIPLOMACY. HE IS IN A SENSE A DIPLOMATIC ATHLETE. THE TROPHY HE IS AFTER RIGHT NOW IS AN AGREEMENT BETWEEN ISRAEL AND EGYPT THAT WILL HELP DEFUSE THIS VOLATILE PART OF THE WORLD. NO ONE IN HIS RIGHT MIND TALKS ABOUT PEACE IN THE SENSE OF LASTING PEACE -- THE PHRASE 'PEACE IS AT HAND' WHICH KISSINGER HIMSELF MADE FAMOUS BACK IN OCTOBER 1972 WHEN HE THOUGHT HE HAD WRAPPED UP AN AGREEMENT BETWEEN THE TWO VIET-NAMS, BUT HADN'T. THE PHRASE 'PEACE IS AT HAND' IS SURREALISTIC IN THESE PARTS. WHAT THEY ARE TALKING ABOUT IS THE POSSIBILITY THAT THE LEVEL OF HATRED WILL BE REDUCED, THAT A TOUCH OF CIVILITY, WELL-ARMED CIVILITY, MIGHT BE INTRODUCED BETWEEN THESE TWO ADVERSARIES OF MORE THAN A QUARTER OF A CENTURY. IN EGYPT THEY TALK ABOUT ISRAEL AS THE 'ENEMY' TO USE THE TERM MOST FIT TO LISTEN TO. IN ISRAEL THEY RETURN THE COMPLIMENT. THESE TWO COUNTRIES HAVE BEEN AT EACH OTHER FOUR TIMES NOW SINCE 1948. THE PERCEPTIONS THEY HAVE OF EACH OTHER HAVE BEEN SCRATCHED INTO A NATIONAL FRACAS, BOTH SEEING EACH OTHER AS UNTRUSTWORTHY, AGGRESSIVE, MENACING. ANIMOSITY SEEPS THROUGHOUT THE AREA, IT SEEMS LIKE AN UNSOLVABLE MESS. BUT TO LET IT GO AT THAT IS TO ABANDON THE M.E. TO ANOTHER WAR AND, FROM THE AMERICAN POINT OF VIEW, TO A SERIES OF DIVIDENDS THAT ARE NOT EXACTLY ATTRACTIVE -- THE POSSIBILITY OF ANOTHER ARAB OIL EMBARGO, THE POTENTIAL FOR ANOTHER SUPER-POWER CONFRONTATION, THE CERTAINTY OF THE RISE OF SOVIET INFLUENCE IN THIS AREA. SO, FOR A WHOLE COMBINATION OF REASONS, THE EFFORT IS BEING MADE BY THE U.S. TO SEE WHETHER IT IS POSSIBLE TO TURN LOOSE A MORE CONSTRUCTIVE SET OF DYNAMICS IN THE M.E., TO SEE WHETHER IT IS POSSIBLE TO SNUFF OUT THE SPARK IGNITING WAR. SHUTTLE DIPLOMACY MAY BE EXHAUSTING BUT WHEN YOU THINK OF WHAT IT IS TRYING TO ACHIEVE IT IS DOWNRIGHT EXHILARATING."

CBS RADIO AT 8:00 A.M. (BERNARD KALB FROM ALEXANDRIA):  
"EGYPT JOINED ISRAEL TODAY IN CALLING ON THE U.S. CONGRESS

TO GIVE ITS APPROVAL TO STATIONING A MODEST U.S. SURVEIL-  
LANCE FORCE IN THE PROJECTED NEW BUFFER ZONE IN THE SINAI.  
PRESIDENT SADAT'S SPOKESMAN TOLD REPORTERS THAT EGYPT  
WOULD LIKE, IN KEEPING WITH THE PROPOSALS NOW BEING  
DRAFTED, TO HAVE CONGRESS ENDORSE SUCH AN AMERICAN PRE-  
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SENCE TO HELP LAUNCH WHAT HE CALLED A PEACE MOMENTUM IN  
THE M.E. THE SPOKESMAN WAS ANSWERING THE SPECIFIC QUESTION  
OF WHETHER EGYPT WOULD LIKE TO SEE CAPITOL HILL APPROVE  
THE MEASURE THAT WOULD RESULT IN AN ESTIMATED 100 TO 200  
AMERICAN CIVILIAN TECHNICIANS POSTED AT ADVANCED WARNING  
STATIONS IN THE BUFFER ZONE BETWEEN THE ISRAELI AND  
EGYPTIAN ARMIES. THESE EGYPTIAN REMARKS MADE WHILE  
SADAT WAS MEETING WITH KISSINGER ECHOED THOSE IN JERU-  
SALEM FROM TOP ISRAELI OFFICIALS WHO HAVE EXPRESSED CON-  
FIDENCE THAT CONGRESS WILL GO ALONG WITH THE CONCEPT OF  
A U.S. PRESENCE IN THE SINAI. KISSINGER IS KNOWN TO FEEL  
THAT WHILE CONGRESS MAY NOT BE WILDLY ENTHUSIASTIC ABOUT  
THE IDEA, CONGRESS WILL ULTIMATELY ENDORSE THE U.S.  
PRESENCE AFTER SERIOUS DEBATE."

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## Message Attributes

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